

CHAPTER 91

THE COMMISSIONS OF INQUIRY ACT

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COMMISSIONS OF INQUIRY

(29th July, 1880.)

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1. This Act may be cited as the Commissions of Inquiry Act. **Short title.**

2. It shall be lawful for the Governor-General whenever he shall deem it advisable, to issue a commission appointing one or more commissioners, and authorising such commissioners, or any quorum of them therein mentioned, to inquire into the conduct or management of any department of the public service in Antigua and Barbuda, or of any public officer of Antigua and Barbuda, or of any parish or district thereof, or into any matter in which an inquiry would, in the opinion of the Governor-General, be for the public welfare. Each such commission shall specify the subject of inquiry, and may, in the discretion of the Governor-General, if there is more than one commissioner, direct which commissioner shall be chairman, and direct when such inquiry shall be made; if it shall be made within Antigua and Barbuda or outside of Antigua and Barbuda or partly within Antigua and Barbuda and partly outside of Antigua and Barbuda, and the report thereof rendered, and prescribed how such commission shall be executed, and may direct whether the inquiry shall, or shall not, be held in public. In the absence of a direction to the contrary, the inquiry shall be held in public, but the commissioners shall nevertheless be entitled to exclude any particular person, or persons, for the preservation of order, for the due conduct of the inquiry, or for any other reason:

**Power to
Governor-General
to appoint
commissions of
inquiry.**

Provided that, when an inquiry, as aforesaid, shall be directed not to be held in public, it shall not be lawful for any person, without the authority of the Governor-General, to write, print, publish, circulate, or make public, or to procure for the purpose of writing, printing, publishing, circulating, or making public, or to cause to be written, printed, published, circulated, or made public, or to be in any way concerned in the writing, printing, publication, circulation,

or making public of, the evidence, or any part thereof, taken on such inquiry, or the proceedings, or any part thereof, on such inquiry; and any person so offending shall be guilty of a misdemeanour, and shall be liable to pay a fine not exceeding three thousand dollars, or to be imprisoned for any period not exceeding one year, or both.

Filling up of vacancies and alterations of commissions.

3. In case any commissioner shall be or become unable or unwilling to act, or shall die, the Governor-General may appoint another commissioner in his place; and any commission issued under this Act may be altered, as the Governor-General may deem fit, by any subsequent commission issued by the Governor-General, or may be revoked altogether by a notification to that effect published in the *Gazette*.

Death &c., of Governor-General not to affect commission.

4. No commission issued under this Act shall lapse by reason of, or be otherwise affected by, the death, absence, or removal of the Governor-General issuing the same.

Oath of commissioner.

5. It shall be the duty of each commissioner appointed under this Act to make and subscribe an oath that he will, faithfully, fully, impartially, and to the best of his ability, discharge the trust, and perform the duties, devolving upon him by virtue of such commission, which oath may be taken before any Justice of the Peace or Magistrate, and shall be deposited by the commissioner with the Governor-General.

Appointment of secretary.

6. The Governor-General may appoint a secretary to attend the sittings of the commission, to record their proceedings, to keep their papers, summon and minute the testimony of witnesses, and generally to perform such duties, connected with such inquiry, as the commissioners shall prescribe, subject to the directions, if any, of the Governor-General.

Duties of commissioners.

7. It shall be the duty of the commissioners, after taking such oath, to make a full faithful, and impartial inquiry into the matter specified in such commission, and to conduct such inquiry in accordance with the directions, if any, in the commission, and, in due course, to report to the Governor-General, in writing, the result of such inquiry, and also, when required, to furnish to the Governor-General, a full statement of the proceedings of such commission, and

of the reasons leading to the conclusions arrived at or reported.

8. If the commissioners shall, in any case, be equally divided in any question that arises during the proceedings of the commission, the chairman of the commission shall have a second or casting vote.

Chairman to have casting vote.

9. The commissioners acting under this Act may make such rules for their own guidance, and the conduct and management of proceedings before them, and the hours and times and places within or outside of Antigua and Barbuda as the case may be for their sittings, not inconsistent with their commission, as they may, from time to time, think fit, and may, from time to time, adjourn for such time and to such place within or outside of Antigua and Barbuda as the case may be, as they may think fit, subject only to the terms of their commission.

Commissioners may make rules and adjourn meetings.

10. Commissioners acting under this Act shall have the powers of a Judge of the High Court to summon witnesses, and to call for the production of books, plans, and documents, and to examine witnesses and parties concerned on oath, and no commissioner shall be liable to any action or suit for any matter or thing done by him as such commissioner. All summonses for the attendance of witnesses or other persons, or for the production of documents, may be in the form given in the Schedule, and shall be signed by one of the commissioners. and oaths may be administered by any one of the commissioners, or by their secretary.

Powers in relation to witnesses.

Schedule.

11. Any person whose conduct is the subject of inquiry under this Act, or who is in any way implicated, or concerned in the matter under inquiry, shall be entitled to be represented by counsel at the whole of the inquiry, and any other person who may consider it desirable that he should be so represented may, by leave of the commission, be represented in the manner aforesaid.

Representation by Counsel.

12. Any witness who shall wilfully give false evidence in any such inquiry, concerning the subject matter of such inquiry, shall be guilty of perjury, and be liable to be prosecuted and punished accordingly.

Punishment of witnesses for perjury.

Power with respect to contempt before commission.

13. If any person does anything that would, if a commission of inquiry under this Act had been a Court of law having power to commit for contempt, have been contempt of that Court; the chairman of the commission of inquiry or, where there is only one commissioner, that commissioner, may certify the offence of that person under his hand to the High Court and the Court may thereupon inquire the alleged offence and after hearing any witnesses who may be produced against or on behalf of the person charged with the offence, and after hearing any statement that may be offered in defence, punish or take steps for the punishment of that person in like manner as if he had been guilty of contempt of the Court.

Attendance of witnesses, payment of expenses.

14. All persons summoned to attend and give evidence, or to produce books, plans or documents, or any other matter, at any sitting of any such commission, shall be bound to obey the summons served upon them as fully, in all respects, as witnesses are bound to obey subpoenas issued from the High Court, and shall be entitled to the like expenses as if they had been summoned to attend the High Court on a criminal trial, if the same shall be allowed by the commissioners, but the commissioners may disallow the whole or any part of such expenses in any case, if they think fit. Orders for the payment of such witnesses shall be made, as nearly as may be, as orders are made for the payment of witnesses at the High Court, and shall be paid at such time and in such manner as the Governor-General may direct. Every person refusing or omitting, without sufficient cause, to attend at the time and place mentioned in the summons served on him, and every person attending, but leaving the commission without the permission of the commissioners, or refusing to answer, or to answer fully and satisfactorily to the best of his knowledge and belief, all questions put to him by or with the concurrence of the commissioners, or refusing or omitting, without sufficient cause, to produce any books, plans, or documents, or other matters in his possession or under his control, and mentioned or referred to in the summons served on him, and every person who shall, at any sitting of the commission, wilfully insult any commissioner, or the secretary, or wilfully interrupt the proceedings of the commission, shall be liable, on summary conviction, to a penalty not exceeding three thousand dollars or to imprisonment for one year or both.

15. No statement made by any person who is called as a witness before any commission of inquiry, or any commissioners appointed in pursuance of this Act, in answer to any question put by or before such commission or commissioners, shall, except in cases of indictments for perjury, be admissible in evidence in any proceeding, civil or criminal.

Statement of witness before commission not admissible.

16. The Governor-General may direct the Commissioner of Police or any other officer of the Police Force to detail constables to attend upon any such commissioners to preserve order during the proceedings of the commission, and to perform such other duties as usually pertain to their office when in attendance upon the High Court, and to serve summonses on witnesses, and to perform such ministerial duties as such commissioners shall direct.

Police to attend at commissions.

17. The Governor-General may direct what remuneration, if any, shall be paid to any commissioners acting under this Act, and to their secretary, and to any other persons employed in or about any such commission, and may direct payment of any other expenses attendant upon the carrying out of any such commission, or upon any proceedings for any penalty under this Act. Such sums, so directed to be paid, shall be paid by the Accountant-General out of the ordinary cash balance in the Treasury.

Remuneration of commissioners and secretary.

18. All commissions and all process and proceedings before the commissioners under this Act shall be free from stamp duty.

Commissions free from stamp duty.

19. All commissions under this Act, and all revocations of any such commissions, shall be published in the *Gazette*, and shall take effect from the date of such publication.

Publication of commissions.

20. No proceedings shall be commenced for any penalty under this Act, except by the direction of the Attorney-General, or of the commissioners. The commissioners may direct their secretary, or such other person as they may think fit, to commence and prosecute the proceedings for such penalty.

Recovery of penalties.

SCHEDULE

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SUMMONS TO WITNESS

To A.B. (*name of person summoned, and his calling and residence, if known*).

You are hereby summoned to appear before (*here name the commissioners*) appointed by the Governor-General to inquire (*state briefly the subject of inquiry*) at (*place*), upon the day of , 19 , at o'clock in the noon, and to give evidence respecting such inquiry, (*if the person summoned is to produce any documents, add*) and you are required to bring with you (*specify the books, plans, and documents required*.)

Therefore fail not at your peril.

Given under the hand of , Commissioner,
this day of , 19